Cyrilla Wolf

e

# Value Added Tax in Tourism - Part II

Tour Operators' Margin Scheme

For Tour Operators, Package Tour Operators, DMCs with MICE and Business Travel





#### Note on all references to Part I in this book -

"Umsatzsteuer in der Touristik - Regelbesteuerung der Leistungsträger, Vermittler und Reiseveranstalter mit Freizeitwirtschaft", 4th edition, Erich Schmidt Verlag.

The 4th edition is expected to appear in autumn 2020.

## Value Added Tax in Tourism - Part II

## Tour Operators' Margin Scheme

For Tour Operators, Package Tour Operators, DMCs with MICE and Business Travel

Ву

Cyrilla Wolf

Dipl.-Betriebswirtin (FH) Tax Advisor

taxwise.com



#### Preface to the 1st edition

In the course of the development of the case law of the European Court of Justice and the German Supreme Tax Court (BFH), an extension of the tour operators' margin scheme can be observed. The requirements for the application of this special form of taxation have been gradually reduced. Initially, since 2013 the German tax authorities include the activities of an undisclosed agent in the special regulation. Since 18.12.2019, B2B travel sales have also been affected. The significance of the Tour Operators' Margin Scheme beyond the sale of holiday trips also now for service products of MICE providers, organisers of trade fair and seminar packages, company anniversaries, company outings and events has led me to dedicate a separate volume II on "Value Added Tax in Tourism" to this topic.

The present 1st edition is dominated by the far-reaching changes to the German § 25 UStG, which have been implemented with the "Gesetz zur weiteren steuerlichen Förderung der Elektromobilität und zur Änderung weiterer steuerlicher Vorschriften(JStG 2019)" (Act on the Further Tax Promotion of Electromobility and the Amendment of Further Tax Regulations). The introduction of multi-level margin taxation (B2B TOMS for short) is THE central tax change in the travel industry. It has far-reaching consequences on the operational structure and pricing of the companies concerned.

Less than ever, tax regulations can ignore the economic reality of a networked world. Companies act in a highly flexible way. They react to competing taxation systems and the resulting market opportunities. This is especially true for the digitalized travel industry. With its internationally networked teams, it is able to directly address internet-savvy and price-sensitive customers in the European Union from outside the scope of the EU VAT Directive and across national and language borders. Travel companies in the EU have the disadvantage. All the more so, the more thoroughly their tax administrations adhere to the precise application of EU law.

From 2013 to December 2019, the German travel industry went through a period of legal uncertainty in the exercise of the option to apply B2B margin taxation and to create individual taxable amounts.

Since the German *Jahressteuergesetz 2019* (Annual Tax Act) came into force, new questions have arisen. These concern the implementation of multi-level margin taxation and related tasks, such as the determination of each place of supply where there are multliple parties involved in a supply chain or the application of the Use & Enjoyment Rule when purchasing a uniform travel service via several package tour operators. The handling of intercompany flight sales and the application of the destination rule in connection with cross-border flights have also not been clarified.

Travel revenues include different service contents, which do not allow a general assessment due to a variety of framework parameters, such as the countries of residence of the contractual partners. In addition, its tax treatment is only scalable and automatable to a limited extent, which poses a particular challenge for travel portal operators.

This Volume II "Value Added Tax - Tour Operators' Margin Scheme for Tour Operators, Package Tour Operators, DMCs with MICE and Business Travel " is intended to serve as an aid for travel companies and their tax advisors - as well as for accounting staff and students of the travel industry - in their daily business and to answer practical margin tax questions. It is a supplement to the basic volume I " *Umsatzsteuer in der Touristik - Regelbesteuerung der Leistungsträger, Vermittler und Reiseveranstalter mit Freizeitwirtschaft"* (Value Added Tax in Tourism – Normal VAT scope of Service Providers, Agents and Tour Operators with Leisure Industry). In order to avoid redundancies, reference is made to the basic volume for topics not exclusively specific to the margin scheme. However, margin taxation is not completely omitted there. It is, for example, edited in the context of the activities of undisclosed agents or the delimitation to intermediary activities.

Multi-level margin taxation does not fit in with the entrepreneurial effectiveness of the travel industry and is therefore built on thin ice. In its simplifying simplicity, the existing special regulation is not designed for the B2B onwards sale where there are multiple parties involved in a supply chain. This creates numerous complications and uncertainties for the travel entrepreneur. In the absence of a

corresponding application decree, I will answer questions about the changes in the law and their effects on the travel company to the best of my knowledge and belief on the basis of the existing legal logic.

Of course I aim to be correct and complete in my statements, but I must exclude liability claims of any kind.

I would especially like to thank my partner Dietrich Wagner for his emotional and technical support in the creation of this book.

I wish the readers much pleasure with the practical implementation.



Berlin | Montevideo June 2020

Cyrilla Wolf

### **Table of contents**

Pref	face	to tl	ne 1st edition5		
List	of a	bbre	eviations11		
List	of fi	gure	es14		
I.	Ма	_	taxation under new law since 18.12.2019 (§ 25 UstG)		
	1.	De	finitions for margin taxation17		
		a)	Historical B2C margin taxation		
		b)	One-level B2B margin taxation		
		c)	Multi-level margin taxation19		
	2.	Ва	ckground to the amendment of the law as of 18.12.201921		
		a)	Claim by the Commission of the European Communities against the Federal Republic of Germany21		
		b)	Option for B2B sales until 17.12.201924		
		c)	German Supreme Tax Court (BFH) judgement on multi-level margin taxation for the period during which the right to opt is exercised27		
		Excursus: Transaction-related approach is not a tax savings model			
		Excursus: Partial sales and margin taxation			
		d)	Determination of the taxable amount for sales generated until 17.12.2019		
	3.	Δct	tivities at EU level		
	٥.	a)	EU initiative on 01.01.2003 due to lack of unanimity failed40		
		b)			
		c)	Efforts to reform the decision-making process in EU tax policy43		
II.	Ма	rgin	taxation versus standard taxation46		
III.	Sp	ecia	l scheme of § 25 UStG and the VAT Directive49		
IV.	Assessment at the level of sales53				
٧.	Advantages of margin taxation5				
VI.			uisites and legal consequences of margin taxation58		
	1.		erequisites for margin taxation58		
			cursus: What are travel services?63		

	2.	Leg	gal consequences of margin taxation	64
	3.	Spe	ecial cases of margin taxation	66
		a)	Travel services to associations	66
		b)	Travel services to schools and universities	67
		c)	High school programs	68
VII.	Det	tern	nination of the margin	71
	1.	Thi	ird country portion of the margin	73
		<b>Excursus:</b> Determination of the place of supply and third count of the margin in the case of multi-level margin taxation		
	2.	Sin	gle margins from 01.01.2022 <del>, group margins or global margin</del>	78
		a)	On the history of the change in law valid as of 01.01.2022	78
		b)	Procedure for determining single margins	80
		c)	Option to form group margins or a global margin until 31.12.2	021.93
		d)	What is meant by a single margin?	96
		e)	Impact of single margins on different revenue models	103
			(1) Travel vouchers	103
			(2) Incentives	104
			(3) Dynamically packaged trips	105
			(4) Family trips	105
	3.	Ne	gative margins	107
		a)	Legal situation until 2021	107
		Exc	<b>cursus:</b> Application of German Supreme Tax Court (BFH) decision	s111
		b)	Legal situation as of 2022	111
	4.	Op	timisation of the tax charge	118
		a)	Travel production	119
		b)	Third country portion until 31.12.2021	123
		c)	Taxation in third countries	126
		d)	EU travels by EU tour operators	133
VIII.	Spe	ecifi	cities for margin taxed companies	137
	1.	Des	stination and de minimis rule	137
		a)	Air transport	137
		b)	Sea transport	139

	2. Taxation of domestic feeder transport				
		a)	Transportation to and from the flight as in-house services of the air carrier141		
		b)	Feeder flights to and from the main flight as in-house services of the air carrier143		
		c)	Feeder flights to and from the main flight as in-house services in connection with travel services143		
		d)	Feeder and main flight as underlined travel services144		
	3.	Fre	e and discounted travel services146		
4. Advance VAT returns for margin sales			vance VAT returns for margin sales148		
		Excursus: Exchange of information between administrative authorities150			
	5.	Set	tlement of travel services		
		a)	Specificities of invoices for travel services		
		b)	Consequences for invoicing due to the change in law as of 18.12.2019		
	6. Adjustment of tax burden by conversion of long-term B2		ustment of tax burden by conversion of long-term B2B contracts156		
	7.	. Travel services and input tax deduction			
		a)	General information on the deduction of input tax on travel services		
		b)	Prohibition of deduction of standard VAT in B2B business since 18.12.2019		
		c)	Deduction of input tax from margin VAT in B2B business since 18.12.2019162		
		d)	Deduction of input tax from the input of the service providers in special cases		
	8.	Tot	al turnover for small businesses		
IX.	Mix	ed t	travel services175		
X.	Tra	Fravel Cancellation Insurance184			
XI.	Car	ancellation and rebooking1			
	1.	. Cancellation fees of organisers and service providers			
	2.	2. Commitment and outage fees			
	3.	Rel	pooking fees of the organisers and service providers188		
XII.	Do	vn p	payments		

	1.	Δdv	vance payments on margin-taxed travel services	190			
	2.	Advance payments for mixed travel services					
	3.		vance payments for B2B travel services before the change in the	. 192			
XIII.	B2E		rgin taxation - curse and blessing				
	1.	Effe	ects of the legal change on individual market participants	. 195			
		a)	Incentive organizer	. 195			
		b)	MICE organizer				
		c)	MICE special forms with exhibition areas or admission tickets				
			(1) Event service as a complex service without hotel accommodation	. 204			
			(2) Inhouse information event with travel services	. 206			
			(3) Third parties' seminar ticket supplemented by travel services	. 209			
	2.	Pro	posed solutions outside of the margin scheme				
		a)	Third-country tour operator as a travel portal	.210			
		b)	Tour operation in circumvention of primary travel services	. 217			
		c)	Expansion of the commission model to avoid margin taxation	. 217			
Ann	ex						
	1.	. Collection of forms		. 222			
	2.	Sources of law and administrative instructions on margin taxed travel industry: laws, regulations and application decree					
	3.						
	4.						
Kevı	vord	d ind	lex	.320			